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UNITED STATES DISTRICT COURT

FOR

THE NORTHERN MARIANA ISLANDS

UNITED STATES OF AMERICA,	CRIMINAL CASE NO. 08-00014
Plaintiff, vs. KALEN, GREGGORY SABLAN, KALEN, LAWRENCE, and SABLAN, MANUEL ALDAN,	
Defendants.	Time: 9:00 a.m. Date: May 29, 2008 Judge: Munson

I. INTRODUCTION

"Bail is basic to our system of law." Herzog v. United States, 75 S.Ct. 349, 351, 99 L.Ed 1299 (Douglas, Circuit Justice 1955). The Fifth and Eighth Amendments of the United States Constitution, prohibit the deprivation of liberty without due process and excessive bail, respectively. In order to ensure that these constitutional rights are complied with, the Bail Reform Act of 1984, 18 U.S.C. § 3141, et seq. (the "Act"), balances an individual's strong, fundamental interest in liberty against the Government's interest in crime prevention. United States v. Salerno, 481 U.S. 739, 750, 107 S.Ct. 2095, 2103, 95 L.Ed.2d 697 (1987); United States v. Hir, 517 F.3d 1081, 1086 (9th Cir. 2008). Under the Act, an individual's fundamental right to freedom gives way to the Government's interest only under limited and narrow circumstances - where the Government can demonstrate probable cause that an individual has committed an offense listed in 18 U.S.C. § 3142(f) and, thereafter, proves in a full blown adversarial hearing, that no set of conditions exist to reasonably assure the appearance of the person or the safety

of any person or the community. *United States v. Salerno*, 481 U.S. at 750; 18 U.S.C. § 3142(e) and (f). Here the Government has failed to meet its burden in demonstrating that Lawrence Kalen ("Defendant" or "Lawrence") may be detained.

II. STANDARD OF PRE-TRIAL RELEASE

In the Ninth Circuit, three main cases, *United States v. Gebro*, 948 F. 2d 1118, 1121 (9th Cir. 1991); *United States v. Motamedi*, 767 F.2d 1403 (9th Cir. 1985) and *United States v. Hir*, 517 F.3d 1081 (9th Cir. 2008), in conjunction with the Act, set forth out and explain the standards that courts are to use when deciding the appropriateness of pre-trial release.

The Act requires a judicial officer to release a person on personal recognizance or unsecured appearance bond. 18 U.S.C. §3142(a). If releasing a person on their own recognizance will not reasonably assure their appearance or the community's safety, the Act still requires the release of a person facing trial under the least restrictive condition or combination of conditions that will provide sue reasonable assurances. *United States v. Gebro*, 948 F. 2d at 1121; *United States v. Motamedi*, 767 F.2d at 1405.

To detain a defendant, the Government, in a motion for pretrial detention, must prove that the defendant is a flight risk or poses a danger to any other person or the community. *United States v. Motamedi*, 767 F.2d at 1406; 18 U.S.C. §§ 3142(e) and (f). The Government must prove that the defendant is a flight risk "by a clear preponderance of the evidence." *United States v. Motamedi*, 767 F.2d at 1406; *United States v. Gebro*, 948 F. 2d at 1121. When seeking to prove that the defendant poses a danger to the community, the Government must proceed under the higher standard of clear and convincing evidence. *United States v. Gebro*, 948 F. 2d at 1121 *citing United States v. Motamedi*, 767 F.2d at 1406-07.

In ruling on the Government's motion, it is important to keep in mind the Ninth Circuit's admonitions that a defendant's release can be denied only "for the strongest of reasons" (*United States v. Motamedi*, 767 F.2d at 1407), and "[o]nly in rare circumstances." *United States v. Gebro*, 948 F.2d at 1121; *United States v. Motamedi*, 767 F.2d at 1405.

Under § 3142(e) of the Act, certain alleged offenses give rise to a rebuttable presumption that "no condition or combination of conditions will reasonably assure the appearance of the person as required and the safety of the community." *United States v. Hir*, 517 F.3d 1081, 1086 (9th Cir. 2008); 18 U.S.C. § 3142(e). Such a presumption exists here as the grand jury indicted Defendant Lawrence Kalen for allegedly selling less than five grams of "Ice" in violation of— a drug offense for which "a

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maximum term of imprisonment of ten years or more is prescribed under the Controlled Substances Act, 21 U.S.C. § 801 et seq." 18 U.S.C. § 3142(f)(1)(C). However, it is important to note that when such a presumption exists, it only shifts the burden of production to the defendant, the ultimate burden of persuasion still rests with the government. *United States v. Hir*, 517 F.3d at 1086 (citation omitted). Moreover, any doubts about whether a person should be granted or denied bail should always be decided in favor of release. Herzog v. United States, 75 S.Ct. at 351; United States v. Gebro, 948 F.2d at 1121; United States v. Motamedi, 767 F.2d at 1405.

Although, the Ninth Circuit has not directly addressed the weight of a defendant's burden of production, the Seventh Circuit in *United States v. Dominguez*, 783 F.2d 702, 707 (7th Cir. 1986), a case which the Hir Court cited with approval and relied on in defining such burden, held that the "burden of production is not a heavy one to meet. Moreover, a defendant need only proffer some evidence that his is not a flight risk or a danger to the community to rebut the presumption of production. *United States* v. Hir, 517 F.3d at 1086; see also United States v. Dominguez, 783 F.2d at 707. Once rebutted, the presumption "remains in the case as an evidentiary finding militating against release, to be weighed along with other evidence relevant to factors listed in § 3142(g)." United States v. Hir, 517 F.3d at 1086, citing United States v. Dominguez, 783 F.2d at 702.

Once the presumption is rebutted, the Court determines whether there are conditions of release that will reasonably assure the appearance of the defendant and the safety of the community by considering the four main factors set out in 18 U.S.C. § 3142(g):

- (1) the nature and circumstances of the offense charged, including whether the offense is a crime of violence, or an offense [] [involving certain acts of terrorism for which a maximum term of imprisonment of ten years or more is prescribed or involves a narcotic drug;
- (2) the weight of the evidence against the person;
- (3) the history and characteristics of the person; and,
- (4) the nature and seriousness of the danger to any person or the community that would be posed by the person's release.

18 U.S.C. § 3142(g); See United States v. Hir, 517 F.3d at 1086.

The Nature and Circumstances of the Offense Charged A.

Although the Court may consider the nature of the offense charged, the Act "neither requires nor permits a pretrial determination that a person is guilty," and this factor "may be considered only in terms of the likelihood that the person will fail or appear or will pose a danger to any person or to the community." United States v. Motamedi, 767 F.2d 1403, 1408 (9th Cir. 1985).

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Here, Lawrence is charged with one count of Conspiracy to Distribute D-Methamphetamine Hydrochloride ("Ice"), in violation of Title 21, United States Code, §§ 846 and 841(a)(1), and two counts of Distribution and Possession with Intent to Distribute Ice D-Methamphetamine Hydrochloride, in violation of Title 21, United States Code, § 841(a)(1). However, the amount of drugs alleged in the indictment are extremely small, totaling only about .27 grams.

The charges allegedly arose out of an informant cooperating with the Government. It appears from the discovery that the Defendant was not a target of the Government's operation. The cooperating informant allegedly initiated the deal by calling Lawrence in an effort to contact a different person and thus, allegedly, entangled the Defendant in this matter. There is no information that the Defendant initiated this alleged drug deal. The discovery does not indicate that any type of physical force or violence occurred in this matter nor were firearms or any other weapons used. Moreover, noone sustained any type of physical injury. Finally, the Defendant peacefully surrendered to police during his arrest.

В. Weight of the Evidence

This factor "is the least important of the various factors." United States v. Motamedi, 767 F.2d at 1408. As with the first factor above, the Court may consider this factor, but the Act "neither requires not permits a pretrial determination of guilt." Id. Similarly, the weight of the evidence should only be considered in terms of the likelihood that Defendant will appear as required or pose a danger to the community, "[o]therwise, if the court impermissibly makes a preliminary determination of guilt, the refusal to grant release could become in substance a matter of punishment." Id.

Here, the indictment recites only a bare bones conspiracy charge between the three defendants. The indictment omits allegations of any overt acts or any other detail. Moreover, the discovery does not contain sufficient evidence, if any, of a plan or agreement between the three named defendants. As to the other charges, assuming, arguendo, that there is sufficient evidence, Lawrence has a valid defense of entrapment since this matter involved a cooperating informant. Velarde-Villarreal v. United States, 354 F.2d 9, 13 (9th Cir. 1965) (The Government's use of an informant is an inherently dangerous procedure and wrought with the attendant risk of entrapment).

The History and Characteristics of Lawrence Kalen. C.

Although Lawrence was born in Chuuk, this fact of alienage does not by itself "tip the balance either for or against detention" even though it may be considered by the Court. United States v. Motamedi, 767 F.2d at 1408. Here, the Defendant moved to Saipan in 1987 when he was about nine

years old and has lived in Saipan since that time. Lawrence's step-father was from Saipan and when he married Lawrence's mother, they both resided in Tanapag, Saipan (Lawrence's step-father has passed away). Lawrence, along with his three sisters (including one step sister) and his one step brother, all grew up in Tanapag.

Lawrence's girlfriend, Luna, was born and raised in Saipan and is a United States citizen. Together Lawrence and his girlfriend raise a new born baby along with their other three children, ages 7, 5 and 3 years old. Lawrence has the responsibility of primarily caring for the four children because Lawrence's girlfriend is employed.

Lawrence has met this court's indigency standards and thus does not have the financial wherewithal to flee the jurisdiction. Moreover, even if he had the resources to flee, there is little incentive for him to do so as his family is here in Saipan. Finally, a surrender of Lawrence's passport would assure his continued presence on Saipan.

The circumstances of this case, and the degree of Lawrence's alleged involvement in this matter, gives rise to a strong possibility that this case will plead out. Thus, Lawrence has a strong incentive to see this case through to completion, working together with his defense attorney. Similarly, a preliminary review of the sentencing guidelines applicable to this matter shows that Lawrence is facing a relatively low sentencing range, probably somewhere between one to two years of incarceration. The prison time could be reduced if the plea contains a cooperation clause or other language that provides Lawrence with a benefit of a possible reduction of sentence.

D. The Nature and Seriousness of the Danger to Any Person or the Community That Would Be Posed by the Person's Release.

Here, Lawrence has no prior criminal convictions. The Government has failed to prove "by clear and convincing evidence that [][Lawrence Kalen] presents an identified and articulable threat to an individual or the community." *United States v. Salerno*, 481 U.S. at 751. The alleged crimes that bring Lawrence into this Court allegedly involve, at best, a person dealing, for the very first time, in very small amounts of a narcotic. There are no crimes of violence or allegations of any threat of, or actual physical injury. Accordingly, Lawrence does not pose a danger to any specific person or to the community.

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III. THE PRESUMPTION AGAINST RELEASE IS REBUTTED BECAUSE THE A FLIGHT RISK OR IS A DANGER TO THE COMMUNITY.

Here, as shown above, Lawrence has provided evidence that he is not a flight risk. Lawrence has shown that he has substantial ties to the community because he has lived here almost his entire life, has a girlfriend who together with Defendant raises their four young children. Lawrence also has other family members who have grown up here and still reside in Saipan.

Lawrence has also provided evidence that he is not a danger to the community. The Government not shown that Lawrence has any criminal convictions, nor did this matter involve any violence or physical injury. Accordingly, the presumption against release is rebutted and no longer prevents Lawrence's release.

IV. APPOINTMENT OF A THIRD PARTY CUSTODIAN ALONG WITH THE IMPOSITION OF CONDITIONS UPON HIS RELEASE.

The Government has not shown that Lawrence's appearance can not be reasonably assured. To the contrary, Lawrence has shown that he is not a flight risk. However, Lawrence's mother has agreed to act as a third party custodian for Lawrence. Lawrence's mom will be able to adequately supervise Lawrence and report to the Court any violations of the term and conditions of release that this Court may impose upon Lawrence. Finally, Lawrence's passport may be surrendered to this Court, which will prevent him from leaving this Court's jurisdiction.

LAWRENCE'S RELEASE WILL NOT POSE A DANGER TO ANY PERSON OR V. TO THE COMMUNITY.

As shown above in Section II(D), the Government has not provided clear and convincing evidence to prove that Lawrence "presents an identified and articulable threat to an individual or the community." United States v. Salerno, 481 U.S. at 751. Moreover, the circumstances of this case, and his lack of criminal convictions show that Lawrence is not a threat to any individual or the community.

VI. CONCLUSION

As shown above, the Government has not shown that Lawrence may be detained in this matter. Moreover, Lawrence is not a flight risk nor would his release pose a danger to any person or to the Saipan community. Lawrence should be released to a third party custodian under appropriate release conditions as regularly imposed by this court.

Dated this 23rd day of May, 2008.

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